



Using Electronic Health Record Data to Support Research and Quality Improvement: Practical Guidance from a Qualitative Investigation

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Abstract

Objective The aim of the study is to identify how academic health centers (AHCs) have established infrastructures to leverage electronic health record (EHR) data to support research and quality improvement (QI).

Methods Phone interviews of 18 clinical informaticians with expertise gained over three decades at 24 AHCs were transcribed for qualitative analysis on three levels. In Level I, investigators independently used NVivo software to code and identify themes expressed in the transcripts. In Level II, investigators reexamined coded transcripts and notes and contextualized themes in the learning health system paradigm. In Level III, an informant subsample validated and supplemented findings.

Results Level I analysis yielded six key “determinants”—Institutional Relationships, Resource Availability, Data Strategy, Response to Change, Leadership Support, and Degree of Mission Alignment—which, according to local context, affect use of EHR data for research and QI. Level II analysis contextualized these determinants in a practical frame of reference, yielding a model of learning health system maturation, overarching key concepts, and self-assessment questions to guide AHC progress toward becoming a learning health system. Level III informants validated and supplemented findings.

Discussion Drawn from the collective knowledge of experienced informatics professionals, the findings and tools described offer practical support to help clinical informaticians leverage EHR data for research and QI in AHCs.

Conclusion The learning health system model builds on the tripartite AHC mission of research, education, and patient care. AHCs must deliberately transform into learning health systems to capitalize fully on EHR data as a staple of health learning.

Keywords

- ▶ electronic health records
- ▶ institutional relationships
- ▶ secondary use
- ▶ clinical data management
- ▶ clinical research informatics
- ▶ quality improvement
- ▶ academic health center

Background and Significance

In addition to transforming the day-to-day work of 21st century health care, electronic health records (EHRs) have made enormous amounts of data available for secondary

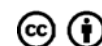
uses. When the HITECH Act of 2009 provided extensive federal incentive dollars to promote broad adoption of EHRs,¹ a key rationale for offering funds was making EHR data readily accessible for use by researchers to support their studies and by health system analysts and practitioners to

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improve the quality of care. In fact, the National Academy of Medicine declared in 2011 that electronic clinical data should become the basic staple of what it termed “health learning.”²

Traditionally, academic health centers (AHCs) have been hubs of health learning. Here defined as medical schools with owned or affiliated hospital/health systems,³ AHCs' roles in spearheading health learning have followed naturally from their long-established tripartite mission of research, clinical care, and education. Learning at AHCs consequently translates into the generation of new knowledge through clinical or health services research and leads to improvement of AHC-delivered care through quality improvement (QI).⁴ Given this definition, it is not surprising that AHCs are the work locale for many clinical informaticians—clinicians who attempt to integrate health care delivery, technology, and data in a meaningful way.

Since the first decade of this century, the “rapid deployment of technology and the development of new sources and uses of health data” have greatly challenged clinical informaticians and others working at AHCs, presenting issues of interoperability, usability, privacy, security, and data stewardship at a scale beyond any they had previously seen.⁵ While groups such as, the Office of the National Coordinator for Health Information Technology have, for example, attempted to guide implementations with its 216 page “Health IT Playbook,”⁶ concise, practical information is lacking on how AHCs can best set up the structures and processes that would optimize EHR data for learning. In addition to their day-to-day work keeping EHR systems running and up to date, clinical informaticians also have an important role as part of the larger system of health care learning. However, the “learning about the learning” from AHCs that have succeeded in making EHR data available for research and QI has not been made readily or succinctly available for others to apply in their local contexts.

Objective

We undertook a qualitative study to identify how AHCs have established infrastructures to use EHR data to support research and QI.

Methods

The investigation was guided by accepted standards of qualitative research methodology.⁷

Sample Recruitment

Investigators interviewed 18 individuals who had informatics, research, and QI expertise gained at 24 institutions over the course of the course of more than 30 years. An initial group of informants was recruited by email via the American Medical Informatics Association Clinical Research Informatics Working Group mailing list and a subsequent group via chain referral sampling.⁸ Informant experiences included the roles of chief medical information officer, informatician, informatics researcher, health services researcher, and QI

leader. Interviews were 45 to 70 minutes long and conducted via telephone from May to December 2017. Recruitment ceased when data saturation⁹ was judged to have been achieved. The University of Vermont and Children's Hospital of Philadelphia Institutional Review Boards approved this study.

Interview Preparation and Process

A semi-structured interview guide was prepared based on a review of relevant publications about clinical informatics and informatics research, supplemented by the investigators' collective knowledge of clinical informatics, research, and organizational behavior. Using qualitative methods, the investigators performed an initial reflexivity exercise¹⁰ to identify themes anticipated to be discovered through the interviews, and that would serve as a template both for the interview and for coding at the initial analysis level described below. This list included the concepts of human, technical, and organizational infrastructures as well as other socio-technical concepts (e.g., clinical decision support, end-user focus) frequently mentioned in relation to clinical informatics and health care delivery. Informed consent for those interviewed promised anonymity and was obtained at the beginning of the telephone call. Interviews were recorded and transcribed. Prior to analysis, transcriptions were reviewed by informants to verify accuracy.

Data Analysis

Analysis was done on three levels and was conducted first sequentially, and then in reciprocating fashion (i.e., analysis on one level sometimes was revised based on analysis at another level). Level I analysis, the most basic, employed grounded theory,¹¹ involving iterative reviews of transcripts to identify themes beyond those identified in the interview preparation process described above. The investigators independently coded transcripts using NVivo software. Coding was interrupted regularly to document theoretical notes—ideas that occurred to investigators about more abstract concepts triggered by the comments in the transcript.¹² Some concepts initially considered as themes were discarded while the others were distilled into a first set of key themes through the qualitative data analysis style known as editing.¹³ Disagreements in coding were resolved by discussion.

Level II was immersion/crystallization analysis.¹⁴ In immersion, the investigators spent hours reexamining the coded transcripts and theoretical notes taken during Level I and revisiting the Level I themes. In crystallization, the investigators periodically suspended immersion to reflect on the analysis and identify patterns that had been noted during immersion.

Level III analysis consisted of informant checking¹⁵—sharing a six-page summary of results with a subsample of informants who, without prompting, had expressed interest in reviewing the initial findings. This was done with the intent of potentially validating, rejecting, or enhancing both Level I and Level II results. Nine of 18 participants expressed unprompted interest, of whom six provided feedback (two in writing, four via a 30-minute phone call).

Results

Level I Results

The investigators' initial assumptions about the three infrastructure categories (human, technical, and organizational) underlying the use of EHR data for research and QI were validated throughout all levels of analysis. Six themes emerged in Level I analysis, which the investigators named *determinants* because of their effect on underlying AHCs infrastructures. Since these determinants always operated according to the local context, they were referred to as *local determinants*. The local determinants, none of which exerts priority over others due to variations in local contexts, are: Institutional (Intra- or Inter-) Relationships, Resource Availability, Data Strategy, Response to Change, Leadership Support, and Degree of Mission Alignment. Each determinant is discussed below, accompanied by one or more representative quotes from interview

transcripts. Quotes were selected for their aptness in illustrating thematic elements of the results. Informants have been assigned one of the letters A-R according to the order of interview, and a letter in brackets follows each quote to indicate its source (e.g., [A]). The presence or absence of quotes from any one informant reflects the suitability of quotes to the expressed theme, rather than the degree to which an informant's interview influenced the findings. ▶Table 1 provides additional quotes from interview transcripts illustrating how the determinants either positively or negatively affected the use of EHR data. In some cases, quotes have been edited to enhance readability while retaining speaker's intent.

Institutional Relationships details the degree to which groups within the AHCs can work effectively with one another around EHR data, negotiating within the constraints of organizational structure. For example, developing an IRB agreement or a single IRB was frequently described.

Table 1 Local determinants on academic health center infrastructure for using EHR data for research and quality improvement

Local determinant	(+) Positive determinant illustrative quote	(-) Negative determinant illustrative quote
Institutional Relationships	“...Anybody that wants to work with me or anybody else at [institution name] could specifically get our data—... the first thing you have to do is become a noncompensated worker. ... after that you have the same rights and responsibilities as a [name of institution] person. And so that allows you access to our system, and no PHI is going to leave our firewall...”[A]	“The bottom line is, this complex organizational relationship absolutely interferes with having or collaborating with research or even just kind of at the very least blurs the relationship and the ability to do collaboration with our colleagues at [medical school].”[D] “So, we just had a split which makes life very complicated. We split the University from the Medical center so we have now two separate entities...For example, we have a masters that is run out of the [medical department] and the staff that runs [it] is paid by the University and supervised by the University but the people actually you work with are all in the medical center, so it complicates things quite substantially. The split was done like 6 months ago and we're still trying to figure it out.” [G]
Resource Availability	“...This was a one-time, once-in-a-lifetime, it's never going to happen again, take it while you can—so the school and physicians practice plan received a significant one-time dollop of money due to meaningful use incentive payment. The board of the Physician Practice Plan said “how do we want to invest this one-time refund?” It was very significant, a substantial amount of money. And that board decided that a portion of that money was going to create this research data infrastructure.”[I]	“They just don't have a lot of bandwidth is their problem. They have no dedicated engineer staff for research. And frankly, there's very few people on campus that can figure it out and do it anyway.” [J] [in response to a question about funding research requests] “...And you need to have a funding structure for doing research with [a] database...it can be a mixed funding structure, but you need to have sufficient resources to employ people to get the data they're looking for.” [G]
Data Strategy	“There have been changes in governance and commitments over time. Currently we are working on a data strategy that includes trying to create standard definitions across a large organization so that when one group is talking about measures such as “inpatient psych admissions,” they are talking about the same thing as other groups.”[F]	[with respect to data requests] “...It's basically sort of first in, first out, and then who yells the loudest.”[A] “...There's another challenge, which is getting investigators to be aware of the resources and to use them...” [B]
Response to Change	“If you have a [home grown] system that is enormously flexible, anybody can go and say hey, let's build this. But then you also have a problem with knowledge management.... So, going to a vendor EHR has one big advantage; it's going to create a clean slate.”[G]	“the demand [for data resources] outpaces the supply. And I think it's just going to get worse. So, do you try to do things better with intake...so triage better? Or, should you do like what the [another institution] does and say, hey, we're happy to fulfill any data requests pretty quickly, but each data request has to come with a check for something like \$2,500.”[A]

(Continued)

Table 1 (Continued)

Local determinant	(+) Positive determinant illustrative quote	(-) Negative determinant illustrative quote
Leadership Support	<p>“It’s all about leadership. The CMO ... and CEO ... are just exceptional people and it wouldn’t have happened without them.” [P]</p> <p>“There needs to be some governance in place on the leadership side, from the deans and senior leadership in research and provosts that this is...an institutional resource and that these are institutional patients, and letting ... department chairs boycott the process is not going to happen.”[C]</p>	<p>“The amount of money we spend in putting in electronic health record system is about the same as the money you spend building a new tower for your hospital. So, if you’re the executive, that’s the kind of trade-off you have to make.”[M]</p> <p>“The executives wanting to make the decisions if there’s a lot of money involved but they may not understand the actual issues...”[O]</p> <p>“I am a little bit worried because the CEO just left. So, I have my fingers crossed that we’ll be able to maintain the work that we’ve created. I think we have enough groups in, but it takes a lot of people coordinating things from the top down to make anything work, and especially when it’s as complicated as [it is].”[P]</p>
Degree of Mission Alignment	<p>“Two things that aligned things very, very well there for using a clinical database for research purposes...the organizations that were using that EHR and the users of it all had a very, very similar mission...And the fact that all those organizations were aligned in their mission made it much easier to get agreement from the Medical Directors on how to use that database.”[C]</p>	<p>[describing a challenge] “... The classic academic medical center where you have primary care and you’ve got specialty and you’ve got surgery and you’ve got left-eye retina specialists and academic people who want to do research and clinical people who don’t want to do research, and this makes it really hard to get alignment in an academic medical center.” [C]</p> <p>“I improved scheduling of CT scans from—for outpatients from 5 days to same day; and improved utilization of the scanner. And the hospital was like, this is fantastic, thank you. And the Dean was like, well, what do we get out of it. So, you get into this mismatch of incentives.”[Q]</p>

Abbreviations: CEO, Chief Executive Officer; CMO, Chief Medical Officer; CT, computed tomography; PHI, protected health information.

Example 1: “We have this concept of a reliant IRB. ... But it’s the idea of if we approve something, the [other] IRB is just going to look at it really quickly [or vice versa].” [A]

Example 2: “So we’re blessed. Well over 15 years ago, the organization...agreed to have one combined IRB...” [I]

Some informants described their AHCs as single institutions, with a medical school owning the health system. Unified AHCs more readily managed conflicts over data access and other matters than did the many separate, but affiliated medical schools and health systems. Even so, solutions were achieved in the nonunified AHCs, as described in the positive example concerning data access in **Table 1**, where outside university researchers were made noncompensated employees of a health system to overcome data access barriers.

Resource Availability expresses the degree to which financial, technical, or human resources could be made available to create and sustain data and analytic systems. As expected, wealthier AHCs could more readily invest in data infrastructures, hire and support analytic teams. Independent of institutional wealth, most informants supported investment in people over investment in technology.

Example: “We’re right in the middle of this debate as we look to invest in the next phase—should we hire people or should we acquire tools? Most of us agree that if push came to shove, the person is probably the most valuable asset...”[J]

Talented individuals with particular skill sets played key roles over long periods of time, with acknowledgment of the precarious nature of relying only on few individuals.

Example: “They’re saying...this is all great...but what if you get hit by a bus? ...There is no one who could take this over. I’m blessed to have a couple of people who have been with me for a long time. But if they left, I’d be in deep weeds, too. So, I would say my strategy is a very risky one...” [J]

Even at wealthy institutions, monetary resources are an ongoing concern. Funding from grants was unreliable and informants stressed institutional investment as an important component for establishing infrastructure.

Example: “...If you can get CTSA money, great. If not, it’s got to come from some other place. [Maybe] you can generate enough revenue off of individual grants. But that’s sort of living month to month off of soft money hoping that some researcher is going to come to you with a research request that’s funded so that you can pay your data analyst. That’s a very tricky set up to make financially stable.”[C]

In **Table 1**, the quote describing a one-time opportunity for funding in the positive example column shows how serendipity might come into play with resources. In general, all AHCs were attentive towards planning for future resource needs.

Data Strategy describes the planning for EHRs, data platforms, sourcing, storage, and management. Informants indicated that strategy was largely absent in initial efforts by AHCs to harvest data for research and QI. Systems grew up organically and data access was often problematic. The distinction between data access and data usage was frequently mentioned.

Example: “... self-service tools, I would say that’s a little bit of a misnomer...We’ve had a lot of examples where people have gotten the wrong answers and written those in the grant

applications or ...reports going to surgical outcomes reporting programs. So that flows into the data stewardship thing. I'd much rather have an identified person with a tool that they know how to use; ...we can get it to them in a couple minutes using the tools that we have. Trying to teach them all how to use that tool would probably be painful and I would worry about it." [O]

As described in the positive example under Data Strategy in **Table 1**, as AHCs mature, data access is formalized, data dictionaries and metadata are developed, and systematized data governance emerges. Several informants mentioned that they were starting from the beginning in new AHCs, establishing clear data governance, although never an easy process, would be a key place to begin.

Example 1: "By creating a data governance group, that really helped standardize and make our data more secure." [Q]

Example 2: "There are two meanings of governance in informatics: type one is "who has the rights to use the data," and type 2 is "what are our standards for calling gender?" And we don't do any of type 2 governance." [L]

Response to Change expresses the ability of the AHCs to adapt to alterations in the systems and circumstances affecting EHR data. Changes in EHR systems, local environments, and regulations covering health information technology occurred both predictably and unexpectedly. Legacy EHR systems which are abandoned as they become too expensive to support, and solutions are needed to access data from old systems. Health systems merge or are bought or sold, each time affecting the AHCs' ability to use its data. This can bring opportunity or calamity.

Example 1: "As there's been so many changes, we're trying to take advantage and look at the bright side of the really big, large-scale organizational leadership changes, looking for an opportunity to build more bridges between our health services research partners and—the operations of the delivery system." [R]

Example 2: "...about 5 years of cajoling the institutions that this was something we needed to do...And survived a couple of significant changes in leadership at the C-suites at both of the hospitals, which basically set us back to zero in establishing personal relationships again." [I]

Leadership Support expresses leadership's advocacy for EHR-related research and QI. Some health system chief executive officers and medical school deans were enthusiastic proponents of using EHR data, lending considerable support to chief medical information officers and informatics researchers. In other AHCs, leadership was absent or not helpful. Types of support included financial, strategic, and political.

Example 1: "[CEO] backed it, which provided resources. He wanted informatics for operations and QI, but also for scholarly activity." [E]

Example 2: "...If the political will is there, it's very easy to set up data sharing agreements so that the academic researchers can access the clinical data...The places that don't do it or have barriers in place, it is much more of a political willpower issue than it is a technical or regulatory piece." [C]

Degree of Mission Alignment reflects the degree of overlap of strategies and interests within the AHCs or with key outside organizations that might facilitate or hinder work.

Mission alignment presupposes that institutions have clearly expressed, shared missions, which is not always the case, but can be used to guide decision making.

Example 1: [in reference to establishing and hiring for the role of Chief Research Informatics Officer]"...And that's so important to our mission that we needed an individual whose job it is to support research, to lobby, to offer resources, to answer questions more than I have expertise or time to answer. That really was a wise decision on the part of our dean." [M]

Example 2: "Part of it is trying to get people to understand what the shared mission is and trying to find the alignment among different groups. Sometimes that means rejecting certain research projects." [C]

Level II Results

As described under Methods, the immersion/crystallization process served to review Level I themes and identify higher level patterns from the Level I findings. During this process, the paradigm of the *learning health system* surfaced as a construct through which many of the Level I themes could be made actionable for those working with EHR data in AHCs. Originally conceptualized by the Institute of Medicine,¹⁶ the learning health system has since been summarized as "an organizational architecture that facilitates formation of communities of patients, families, frontline clinicians, researchers, and health system leaders who collaborate to produce and use big data; large electronic health and health care data sets (big data); QI for each patient at the point of care brought about by the integration of relevant new knowledge generated through research; and observational research and clinical trials done in routine clinical care settings."¹⁷ By contextualizing the Level I themes in the learning health system paradigm, the Level I analysis results could be made useful to a broad audience—connecting the practical data from transcripts to the aspirational vision.

Three products emerged during Level II analysis: a theoretical conceptual model (**Fig. 1**) to link the local determinants identified in Level I to the construct of learning health system, a group of overarching key concepts, and a set of practical questions, linked to the key concepts, to guide those working in AHCs in assessing their use of EHR data for research and QI.

The first product, a graphic theoretical conceptual model (**Fig. 1**), represents the six local determinants as points on a hexagon, with distance from center to perimeter on a hypothetical five-point maturity scale (e.g., Unaware, Beginner, Intermediate, Advanced, Mature). This theoretical model allows both for variation in maturity among the six determinants and for serial assessments over time, an example of which is described in the caption of **Fig. 1**.

The second product was the collection of seven overarching key concepts (middle column, **Table 2**), generated based on reanalysis of those transcript quotes that featured two or more local determinants within the same or adjacent sentences, thus describing synergistic or antagonistic interactions among the local determinants. For example, when asked about challenges, an interviewee stated, "Right now, our biggest challenge is that the medical school and the hospital

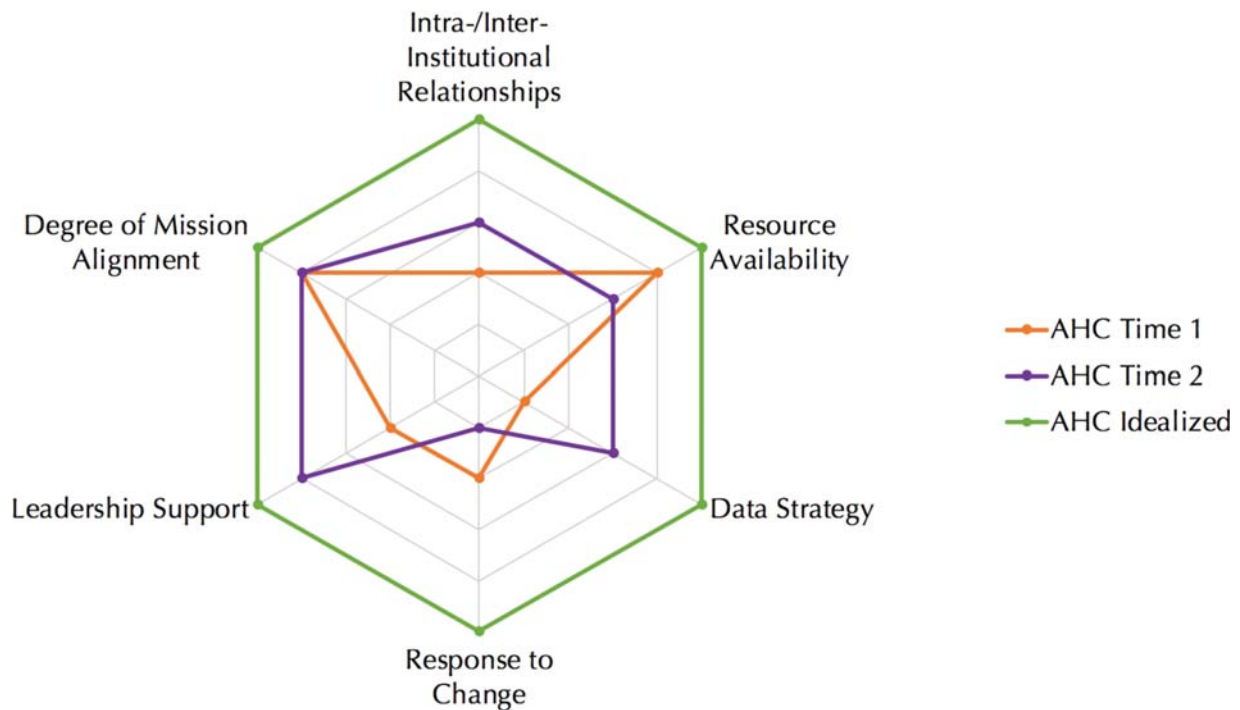


Fig. 1 Hypothetical scenario to demonstrate the potential value of the maturation conceptual model. The different colored lines represent analysis of a single AHC at different points in time, with the outermost/green line reflecting the idealized/most mature state. An initial analysis was conducted (AHC time 1). Sometime later (AHC time 2) another analysis is conducted. This second analysis takes into account the fact that a new hospital leader has been brought on while, at the same time, the budget has been tightened. As such, the new leader brings energy for improving data and relationships. Mission alignment is unchanged. Even with new leadership invigorating work, with the cut in resources, the overall assessment is that organization is less agile in Response to Change. Although key components of maturity have been perceived to be improved, work is needed to bring in new resources in order prepare for future change. AHC, academic health center.

have real trouble on agreeing where the indirect costs go and who owns the project,” [J]relaying information about both Institutional Relationships and Resource Availability.

The third product of Level II analysis was a set of practical questions directly linked to the key concepts (left-hand column, [Table 2](#)). The questions, which could be used ultimately to guide AHC leaders in assessing their use of EHR data for research and QI, were prompted both by the Level II action agenda and by interviewee responses to an item added early on in the interview guide—“Knowing what you know now, if you were starting from scratch, what would be most important?” For reference, [Table 2](#) also displays the local determinants (right-hand column) associated with key concepts and related self-assessment questions. Illustrative quotes from the interviews that are connected to the self-assessment questions can be seen in [Table 3](#).

Level III Results

Six informants who had expressed an interest in learning about study findings reviewed and commented on a preliminary draft of results that included the results of Level I and Level II analyses. Generally, they endorsed the results and found the questions clear and valuable. Two examples were: “It makes sense. I like the models that you’ve created and how you organized things”; [I] “I thought it did a great job of combining quantitative and qualitative and defining themes that I think would be very useful to give bigger picture of issues related to learning health systems and research.” [O]

However, feedback also provided insights into the limitations of the findings. One informant expressed skepticism about the practicality of the learning health system model when applied to EHR data: “...how do you get people to do this? I wasn’t quite sure what kind of incentives need to come out of this in order for it to actually work.”[G] Another informant pointed out that learning health systems, as portrayed in our preliminary results, consisted of much more than learning to harvest EHR data and make it accessible for analysis: “(the) learning health system is much bigger than the infrastructure components you chose to look at. It’s the action arm, the collaboration, the optimization, in addition to the analytics and the data and the databases...—you really need to be very careful that these are the infrastructure needs for only a piece of the puzzle...If someone solved everything that you have here, they would still not have a learning health system.” [I] Several informants reflected on the broad generality of some of the conclusions, citing how many of the determinants could readily be applied to other areas of social endeavor: “It seems like these dimensions are not unique to AHCs nor to the goals and objectives of either research and QI or learning health systems.”[I]

Discussion

The principal findings of this multilevel qualitative research study were (1) identification of local determinants for understanding how AHCs make use of EHR data in research and

Table 2 Key concepts and questions for assessing academic health center infrastructure

AHC self-assessment questions	Key concepts	Relevant local determinants
To what extent has our AHC optimized its organizational structure to become a learning health system?	Data sharing, IRB negotiations, and other learning health system operations depend on organizational structure.	Institutional Relationships Leadership Response to Change
Do we have the proper personnel in place for our organizational structure?	Much learning health system work is dependent on skilled individuals and their abilities to work together. Having only one individual with a mission critical skill set is high risk.	Institutional Relationships Resource Availability Response to Change
How well does our informatics strategy fit with the other strategic goals of the organization?	Informatics is an academic field in addition to being a service. Need to align operational and academic missions to create realistic expectations and success.	Data Strategy Leadership Mission alignment
To what degree have our data governance and analytics structure been made explicit?	Data access and request processes must be transparent. Moving toward a clear and well-governed process can increase clarity and reduce redundancy of analytics work.	Data Strategy Institutional Relationships leadership
How well do we help people access data and use the data they can access?	Different levels of service are required for different customers in the system to help them request the right data, understand the tools available, and interpret the outputs.	Data Strategy Resource Availability
How successfully have we partnered or collaborated to bring new resources to the task(s)?	In a world of finite resources, collaboration allows for access to human and technical resources that might be impossible for an AHC to garner on its own.	Leadership Mission alignment Resource Availability
Were there a major change in data storage, regulations, or our personnel, how readily could we adapt?	Given that changes are occurring regularly and at an accelerating pace, preparation for change is critical.	Resource Availability Response to Change

Abbreviation: IRB, Institutional Review Board.

QI; (2) a conceptual model, based on the local determinants and contextualized in the learning health system paradigm, to visualize and communicate about AHCs' maturity in using EHR data; and (3) assessment questions, based on overarching key concepts derived from the analysis, to guide those working in AHCs in using EHR data to support research and QI. These findings, based on the analysis of interviews from the front lines, are of practical utility and of potential guiding importance to the community of clinical informaticians whose work with EHR data now undergirds much health learning.

Informaticians work in multiple roles in their AHCs, influencing clinical care, research and QI, and hospital system strategic planning. Each role's decision-making affects the secondary use of EHR data for health learning, albeit in potentially different ways. Serving in the various roles, informaticians must remain cognizant of their being a part of something "larger"—a local AHC learning health system. We here discuss the local "learning health system" and are careful to distinguish it from the national learning health system envisioned by Friedman et al.^{18,19} As a part of the local learning health system, informaticians acting in operational capacities make EHR modifications to facilitate clinical

care. These modifications can, in turn, enable, impair, or leave unaffected research and QI efforts at the learning health system level. Conversely, to facilitate research or QI for the learning health system, informaticians may make changes to the EHR that require additional effort on the part of clinicians (e.g., extra mouse clicks on drop-down menus to furnish discrete data elements) or oversee data extraction for learning health system purposes that represent opportunity costs for information technology analysts. Such trade-offs within the AHC in the service of the learning health system are likely, if not inevitable.

Clinical informaticians in leadership, such as chief medical information and chief research information officers, must guide a variety of informatics-related decisions for the AHC and are often responsible for considering and effectively communicating about the downstream consequences of these decisions on clinical care, improvement, and research. These informatics leaders are not alone in the deliberative process and must work with counterparts in health center business operations and information services. They also advise non-informaticians such as medical school deans, health system CEOs (Chief Executive Officers), and others within the AHC who set policies related to the use of EHR data and who

Table 3 Academic health center (AHC) self-assessment questions and related quotes

AHC self-assessment questions	Illustrative quotes
To what extent has our AHC optimized its organizational structure to become a learning health system?	<p>“Compared to other places, it’s sort of much more of a loose affiliation because there aren’t the strong financial ties...we have an affiliation agreement that would cover some institutional cooperation.”[A]</p> <p>“What I’ve done is more operational than it is biomedical informatics. I came into this organization and there was a need to reorganize because it wasn’t working as efficiently as it could. It had grown very rapidly and there were staff here that were challenged working together. I had to figure out a way to make the all work together better. ...and I worked with legal and contracts to develop new modifications to the original contracts...”[H]</p>
Do we have the proper personnel in place for our organizational structure?	<p>“If you don’t start having a larger cohort of people who are just a little savvy about this, you won’t have the people, they won’t be able to help you develop the processes, and they won’t help you create and refine the tools to do these things better.” [A]</p>
How well does our informatics strategy fit with the other strategic goals of the organization?	<p>“Our mission is summarized as the health of the public—that’s the tagline for our organization. We take that seriously and our research operations are quite large.”[M]</p> <p>“I think an [academically] effective informatics program can be built anywhere that has a strong academic mission, and it’s just a matter of putting the resources and the will into it.”[G]</p>
To what degree have our data governance and analytics structure been made explicit?	<p>“Some health systems are actually highly centralized [data analysts] and it’s relatively easy, but it might not have as much of a voice of the customer or have a lower barrier for doing research. It depends on how they respond to QI requests and operations requests from the CFO versus being able to do research. I think research and operations are two different questions.”[Q]</p> <p>“There still is a lot of work that needs to be done at the organizational level for clinical data management so you can actually ask and answer questions.”[Q]</p>
How well do we help people access data and use the data they can access?	<p>“I almost don’t even say the words self-service anymore, because in my mind, self-service implies that if you just go there, you can do it all yourself. Right? And my experience is, self-service is very much in the eye of the beholder. So, what might be self-service to me, you might not be able to figure out at all. And even if I gave you online manual, you still might not be able to figure it out at all. And then the other challenge of self-service tools are, there are people that find them and people that think they know how to use them, and come up with results, but actually they have no idea what they’re doing. Or they’ve made some sort of critical mistake.”[A]</p> <p>“...[We have a] subset of our EHR data that is anonymized, so times and dates have been moved and dumped into a place where researchers can look for things. So, it’s quite simple for them [researchers and clinicians] to look and see if they have sufficient data for a specific disease or a specific subset of patients. So that’s open to folks when it is anonymized.” [G]</p>
How successfully have we partnered or collaborated to bring new resources to the task?	<p>[regarding the business case for collaboration] “My view is ... we want to be good neighbors locally and maybe even nationally. And it gets to our academic mission. And then we see grant opportunities at the end of the rainbow. Certainly not all of these are converted into fundable opportunities, but yeah, take [research network] as an example where it brought us real money because we’ve been so generous and outgoing in our interests and ability to collaborate.”[A]</p> <p>“So strategically, one of the things I’ve seen is ... we do not have the people to leverage all of the opportunity. So that the choices are ...either try to get more people to come to [institution], which we try to do, but that’s easier said than done sometimes; do nothing and just let the opportunity languish; or try to open our doors for people to come in in a collaborative way and do things together. But the reason I frame it like that, I think what I’ve seen, if you’re a bigger academic institution and you really think you do have people to do it, you’re less likely to be collaborative and open in this way. But I think it’s a strategic decision because you think you can do better yourself.” [A]</p>
Were there a major change in data storage, regulations, or our personnel, how readily could we adapt?	<p>[in response to a question about making data available in the future] “Right now I would probably say, the safest way possible with an unlimited budget and the promise of 10 years of budget for it, is to set the whole thing up locally where I could make it under my control. If I didn’t quite have that budget or if the track record of the institution was not to incur a lot of technical debt... then I would probably say it would be better to actually go with a cloud solution.”[K]</p> <p>“There’s significant overlap in resources in a way that’s always changing.”[B]</p>

Abbreviations: CFO, Chief Financial Officer; QI, quality improvement.

sometimes must choose between very costly competing priorities. As a study interviewee pointed out, the expense of a new EHR system for an AHC may be equivalent to the cost of a tower for the health center's hospital (→ [Table 1](#)).

Given these complicated roles, sometimes bestowed on a single individual, clinical informaticians can draw on their own experiences to add weight to their input. However, these individual experiences likely are variable in frequency, duration, and depth, threatening the authoritativeness of an individual informatician's input. The present study results, based on the deep experience of others in the AHC informatics arena, offer practical guidance for clinical informaticians to supplement their own experiences and aid in their decision-making processes. The six determinants of EHR use for research and QI identified in Level I analysis in our study—Institutional Relationships, Resource Availability, Data Strategy, Response to Change, Leadership Support, and Degree of Mission Alignment—along with the key concepts and assessment questions identified in Level II analysis, provide clinical informaticians with a new set of reference points to understand how their work fits into the learning health system.

As was pointed out by a respondent in our Level III analysis, the identified determinants of secondary use of EHR data could be applied readily to other areas of social endeavor, not being unique to the AHC setting, research, or QI. However, it is important to underscore additional distinctions derived from the Level I analysis of interviewee transcripts: the determinants operate differently according to the local context, no single determinant predominates over others, and determinants can exert either positive or negative influence (illustrated in the many examples in the Results text and in → [Table 1](#)). When viewed in terms of leveraging the institution's EHR data, the determinants can inform consensus-building at AHCs. Level II analysis provides additional tools for this consensus-building process, with a conceptual model of how the local determinants may change over time (→ [Fig. 1](#)). → [Fig. 1](#) represents a hypothetical scenario demonstrating the potential value of the maturation conceptual model, with an initial analysis of maturity done at one point in time followed by another analysis conducted at a later point in time. See → [Fig. 1](#) for details of the scenario and explanation of conceptual model use. Also of practical use is a list of key concepts and a set of assessment questions (→ [Table 2](#)) to guide informatics professionals in consensus-building with noninformatics professionals and at the same time help them gauge their AHC's progress toward a learning health system.

Several researchers have described the use of informatics for research at AHCs.^{20–22} Our study findings are most consistent with development of a maturity model, as opposed to a deployment model, as findings in the present work are insufficiently granular to be prescriptive, as would be required for a deployment model.²² A distinguishing feature between maturity and deployment is that maturity models measure organizational capacity to deliver a service, considering multiple factors including culture, policy, and organization, whereas deployment indices measure the degree to which an institution has implemented a technology related to delivering a service.²² Consistent

with this insight, → [Fig. 1](#) developed in this analysis deliberately models maturity without explicitly specifying steps.

In terms of aiding in assessments, the tools developed in this study supplement existing tools for assessing the use of EHR data for research. Examples of known models include the Health Information Management Systems Society tools for EHR adoption and progress²³ and Educause,²⁴ a maturity model developed for higher education information technology as described in Knosp et al's study of maturity of research IT in academic medicine.²² In fact, although done through different methodologies, the present study findings are aligned with and complement many results from Knosp et al's work. For example, both studies cite leadership, governance and policies, and mission alignment as maturity factors, and other findings in the present study (e.g., Institutional Relationships) are suggested by Knosp et al's "supportive culture." In contrast, analysis of the informant transcripts in the present study also yielded Resource Availability and Response to Change as key factors in assessment. Importantly, we argue that the present work offers a more concise, practical, and applied developmental assessment resource, with a maturity conceptual model, key concepts, and assessment questions that are available to clinical informatician leaders for day-to-day guidance. Both studies point to the need for more rigorous future research to create validated tools for broad application. Underlying many decisions is a shared value proposition for health learning that integrates many facets of the AHC agenda. In terms of resources currently available for clinical informaticians about local learning health systems, the 300+ page IOM Workshop Series Summary²⁵ clearly overlaps with the present work and is considerably more expansive than the present study. A major virtue of that document is its focus on involving patients in a "shared learning environment," a perspective lacking in the present study. That workshop report does not, however, aspire to be practical. The quotes found in the Results and Tables from the present study's frontlines informants offer practical guidance for individuals on the forefront of learning health system development.

With respect to learning health systems, as observed by a Level III analysis informant, results from our study address only some aspects of a learning health system, namely those involved in harvesting EHR data and making it available for secondary uses and users. As to the learning health systems overall, while disease-specific EHR-based learning health systems such as Improve Care Now²⁶ and networks funded by the Patient Centered Outcomes Research Institute²⁷ have begun to appear, there is as yet no *national* learning health system as envisioned by Friedman et al.¹⁸

For the AHC and the goal of a local learning health system, the views of Grumbach et al²⁸ are most closely aligned to the present work. Alluding to the traditional AHCs missions of research, education, and patient care, we concur with those authors that "AHCs should replace the concept of a tripartite mission with a commitment to a single mission: the improvement of health and health care through advancing, applying, and disseminating knowledge." In Level III feedback, some of our informants, while believing in the importance and usefulness of

EHR data for research and QI, also expressed skepticism about the learning health system concept, doubtful of incentives for action. In fact, multiple incentives exist in the overlap of AHCs' clinical and academic missions with their financial survival. EHR data can be used to inform improvements in care to make for better patient health. EHR data used to define patient populations for clinical trials and for observational comparative effectiveness research can lead both to new knowledge for society and increased research support for the AHCs. Furthermore, as AHCs increasingly enter into alternative payment model arrangements in accountable care organizations, strong business incentives for local learning health systems will arise. In contrast to the skepticism expressed by a few informants, we concur with Grumbach et al²⁸ that the learning health system construct provides a practical approach for reframing multiple AHCs' goals within the newer concepts of value-based care.

This research has limitations characteristic of qualitative studies. Our sampling strategy of informants was not random. The above-cited principles and techniques of qualitative analysis will be challenging to those unfamiliar with this line of inquiry. However, the topic of this investigation is insufficiently defined for quantitative approaches and requires the thick description and interpretation that only qualitative research would provide. Nevertheless, further work is needed to better define and validate measures of learning health system maturity.

Conclusion

We sought to identify from individuals working on the front lines in AHCs how they have established infrastructures to use EHR data to support research and QI, and thereby “learn,” in the broadest sense of the word, from the data collected in day-to-day patient care. We discovered that local conditions are paramount in modifying the determinants of Institutional Relationships, Resource Availability, Response to Change, Data Strategy, Leadership Support, and Degree of Mission Alignment. We have offered several types of practical guidance to those working to help AHCs become local learning health systems. The AHC learning health systems that have been growing organically according to local contexts must now develop and mature more deliberately. Only then can the overarching learning health system envisioned by the National Academy of Medicine be fully realized.

Clinical Relevance Statement

Federal incentives have enabled widespread adoption of EHRs in the United States healthcare system, but challenges remain in implementing the processes and infrastructures required to best leverage this electronic data for health learning. Clinical informaticians working in AHCs are part of local learning health systems, and the decisions that they make to modify EHRs to improve care provided by clinicians or to support research or QI often represent trade-offs between different aspects of the tripartite AHC mission: research, education, and clinical care. Based on this investigation, clinical informaticians can be guided by the collective knowledge of peers who have worked in 24 AHCs over the

past 30 years overseeing organizational strategy for improving health care learning through secondary uses of EHR data.

Protection of Human and Animal Subjects

The University of Vermont and Children's Hospital of Philadelphia Institutional Review Boards approved this study.

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Conflict of Interest

D.F.F. reports other funding from Phrase Health, Inc. outside the submitted work.

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